6: Tomasic E-4 (1947-1948) 1953 RF1 Great Russia RF1

Soviet social and political structure. The ruling Party which has to remain as an organization of militant conspirators in order to perpetuate itself in power, must also rely for the recruitment of its cadres to a large extent on calculating "careerists" and other self-seekers, who identify themselves not with their group and their society but with the holders of power. The main concern of these people is to rise in the Party and State hierarchy. In their jockeying and struggle for positions and favors, these power-oriented people introduce into the Party and into the government an atmosphere of subservience and ruthlessness, rivalry and intrigue, each seeking to rise on the cadavers of his associates.

Just as in the society of steppe warriors, such a ruling group of power-seekers who are not bound by deep moral bonds or ties of ideological loyalty can be kept together as long as the opportunities for self-aggrandizement exist, or as long as there is a common threat to their positions. Hence a cult of hatred of internal and external "enemies," political expansion, conspiracy on a world scale and planned international tension—short of all-out warfare—have become conditions of survival of Bolshevik power.

This situation forces the Bolsheviks to preoccupy themselves with the problems of security, of defense, and of extension of their political power; it prompts them to subordinate the economic production and the intellectual endeavors to these primary needs of their political survival. Such conditions, in turn, make it difficult to satisfy the demands of the masses for acceptance and for a better and more secure life—a situation that tends to deter the subjects from identifying themselves with the rulers and with the State. And it is this aggravating antithesis between the longings of the multitudes and the power-drive of a ruling clique that breeds social upheaval and intensifies urges for destructive aggression.

It is therefore imminent that we think in terms of planned external pressures which might be brought to bear upon the resolution of this gigantic internal struggle before it reaches the proportions of a global war.

6: Tomasic E-4 (1947-1948) 1953 RF1 Great Russia RF1

not by means of a popular revolution as in the West. Accordingly the new bureaucratic rule was based on the *Ukaz*[3] and the knut as much as the old order. For the same reason, though the state was formally secularized, the traditions of an autocracy, divinely ordained and supported by God, were carried on by every official as the representative of the Czar.[4]

Therefore the new system of autocracy based on bureaucracy, the same as the old one based on service nobility, could not recognize any political or personal rights of the subjects. Nor could there have developed any *esprit de corps* among the new governing class. This new class of officials owned little or no land and had to live on meager salaries, but was eager to follow the traditions and the high standards established by the old landed nobility. The chinovnichestvo therefore became even more dependent upon the Czar than the dvorianstvo was earlier. There was even less *esprit de corps* and less solidarity in the new governing class than in the old. Each official was constantly in fear of jeopardizing his own social position if he stood up in defense of any of his colleagues. Besides, in this hierarchical system of power the ruin or falling into disfavor of one official often meant the ascendancy of the other. There was, therefore, a tendency to take advantage of such a situation, to resort to intrigues and calumnies, and to help to destroy rather than to rehabilitate a victim.

All the powers, the lawmaking, the application of law, and the justice were placed into the hands of these bureaucrats. At the same time the system of checks and controls was very deficient. Laws were enacted by special temporary commissions of high officials, and created *ad hoc*. The Council of State, a supreme policy-making body, composed of about seventy to eighty highest dignitaries, was appointed by the Czar to serve him only in advisory capacities. The final decision rested in the hands of the Czar, or with the camarilla clique which happened at the moment to be most influential. The Empire was administratively divided into provinces (*gubernia*) which were usually headed by army generals. The gubernias were divided into districts which were headed by chiefs of police. The governors, supported by the police, ruled autocratically in their domains. They were

6: Tomasic E-4 (1947-1948) 1953 RF1 Great Russia RF1

the favors of one's superiors that one hoped to exercise more power and to achieve a higher degree of security.

Such a situation often demanded self-abasing and cringing humility toward superiors in the hierarchy as an adjustment to a situation of permanent insecurity and threat. ". . . those employed believe that they can never do enough to show their zeal."[8] "Without being base, it is impossible to get on," the officials themselves would say.[9] At the same time, perhaps as a compensation for degradation and loss of self-respect, there developed the propensity of the officials to show haughtiness and arrogance to those below them in rank and status. "A man, as soon as he rises a grade above the common level, acquires the right . . . to maltreat his inferiors to whom it is his duty to transmit the blows that he receives from those above him."[10]

In such conditions preoccupation with one's self rather than interest in group ideals and objectives thrived. There was therefore a tendency for selfish and petty concerns, greediness, venality, and corruption. Careerism prevailed over loyalty. Fortunes were made by many in public service as a security for the uncertain future.[11] The public opinion itself supported such behavior because it was expected that people who acquire office or any other positions of trust would take personal advantage of the situation. In some departments because of the inadequacy of the salaries and in order to meet the expected high standards of living the officials were considered to have tacit permission to have recourse to illicit perquisites. Administration, justice, police, the army and the navy, and even the clergy, all had their acknowledged perquisites, which often included bribes.[12]

In such conditions in which extreme self-concern thrived, the Czar himself did not feel safe and secure. This sense of insecurity on the very peak of power was reflected, for instance, in the tendency of the Czars not to tolerate any outstanding personalities in their midst.[13] The same feeling was reflected in the idea that any concession on the part of the Czar would be considered as a sign of weakness. The result was that the Czar was often surrounded by sycophants and careerists and had no close friends whom he could trust and on whom he could rely for support at all times. In such circumstances the Czar might feel isolated,